INTERNATIONAL LABOUR OFFICE



Governing Body

GB.279/PFA/7 279th Session

Geneva, November 2000

Programme, Financial and Administrative Committee

PFA

SEVENTH ITEM ON THE AGENDA

Programme and Budget for 2000-01: Performance indicators and targets

- **1.** At the 277th Session (March 2000) of the Governing Body, the Committee considered the Director-General's progress report on strategic budgeting. In that report, the Director-General undertook to return to the present session of the Governing Body with, inter alia, a final list of indicators and targets for the operational objectives set for the 2000-01 biennium. The list is attached (see appendix).
- 2. In finalizing the indicators and targets covering work in the four technical sectors and regions, efforts have been made to adhere closely to the framework submitted to the Committee at the 276th Session (November 1999) of the Governing Body.² As requested by the Committee at that session, further work has been undertaken to clarify the framework and ensure that targets were specified where they had not yet been determined. In addition, as the Committee was informed at the 277th Session (March 2000) of the Governing Body, further consultations were required with the field structures, since it was felt that the targets previously specified were somewhat headquarters-oriented. The two cross-cutting issues for the 2000-01 biennium gender and development have been mainstreamed into all the Office's activities to the greatest extent possible. For the proper management of programmes, a further level of local objectives, indicators and targets has often been established. Data collection by the Office's statistics programme will support and integrate work under the four strategic objectives.
- **3.** A new Strategic Objective No. 5 "The management and support services needed for the ILO to achieve Strategic Objectives 1 to 4 are delivered in an efficient and effective manner" has been incorporated into the framework. It aims to ensure greater accountability through a programmatic format that includes service standards for 11 specific management and support units.

¹ GB.277/PFA/3.

² GB.276/PFA/9.

4. A cycle of reporting on programme implementation was endorsed by the Committee at the 276th Session (November 1999) of the Governing Body, based on the operational objectives, indicators and targets specified in the appendix. A first report on programme implementation in 2000 will therefore be presented at the Governing Body's 280th Session (March 2001), and a report covering the whole biennium will be presented in March 2002.

Geneva, 19 October 2000.

Appendix

Strategic Objective No. 1: Promote and realize standards and fundamental principles and rights at work

Operational objectives	Performance indicators	Targets
1a. Standards and fundamental principles and rights at work ILO member States give effect to the principles and rights concerning freedom of association and collective bargaining and the elimination of forced labour, child labour and discrimination in employment and occupation	1a.1 Member States that have ratified at least one Convention in each of the four categories of fundamental principles and rights	122 member States
	1a.2 Member States in which there are positive changes, as noted in the Expert-Advisers' introduction to the 2001 compilation of annual reports on the Declaration	Ten member States
	1a.3 Member States that have begun implementation of gender-sensitive technical cooperation that specifically addresses needs or problems identified in reports submitted under the Declaration, the introduction by the Expert-Advisers or plans of action adopted by the Governing Body	Ten member States
1b. Child labour	1b.1 Member States that ratify –	
Child labour is progressively eliminated, priority being given to the urgent elimination of its worst forms and to the provision of	(i) the Minimum Age Convention, 1973 (No. 138);	(i) 20 additional member States
alternatives for children and families	(ii) the Worst Forms of Child Labour Convention, 1999 (No. 182)	(ii) 87 member States
	1b.2 Member States that carry out national quantitative and qualitative studies on the extent of child labour	30 additional member States
	1b.3 Member States that formulate policies and programmes specifying time-bound targets for the elimination of the worst forms of child labour, taking into account the special situation of the girl child	12 additional member States
	1b.4 ILO extra-budgetary technical cooperation expenditure supporting the elimination of child labour	\$44 million
	1b.5 Children who directly benefit from ILO action (through either preventive measures or rehabilitation), in particular in regard to the worst forms of child labour, and the girl child	260,000 children

Operational objectives	Performance indicators	Targets
1c. Normative action	1c.1	
Services are provided to the supervisory bodies, constituents and the Governing Body,	(i) reports processed for the Committee of Experts;	(i) 90 per cent of reports received
enabling existing standards to be supervised and new standards to be set	(ii) complaints examined by the Committee on Freedom of Association	(ii) First examination by CFA within 12 months
	1c.2 Effective support to governments in the reporting process as indicated by rate of response from governments for each supervisory body session	70 per cent for each session of the Committee of Experts
	1c.3 Progress in the implementation of the principles and rights as shown in improvements in the application of the fundamental Conventions noted in the biennium by the Committee of Experts	
	(i) with satisfaction;	(i) 20 cases
	(ii) with interest	(ii) 40 cases
	1c.4 Cases of progress in implementation of Conventions other than fundamental Conventions noted in the biennium by the Committee of Experts	
	(i) with satisfaction;	(i) 40 cases
	(ii) with interest	(ii) 200 cases
	1c.5 Services provided to enable the Governing Body to adopt a timetable for a review of standard-setting policy	By November 2001

Strategic Objective No. 2: Create greater opportunities for women and men to secure decent employment and income

Operational objectives	Performance indicators	Targets
2a. Employment policy support ILO constituents are better equipped to analyse trends in national and global employment and labour market developments and to elaborate, advocate and implement effective strategies for the promotion of decent employment and human resources development	2a.1 Global and national employment and human resources policies that are influenced by recommendations in ILO policy advice	Policies in 12 member States.
2b. Knowledge, skills and employability ILO constituents invest more in training and human resources development for enhanced employability	2b.1 ILO constituents that adopt strategies to improve the quality, equity and effectiveness of human resources development and training and to increase investment in skills, knowledge and employability	ILO constituents in eight member States

Operational objectives	Performance indicators	Targets
	2b.2 Approvals and delivery of extrabudgetary technical cooperation on training and human resource development	\$3 million in new approvals; expenditure reaches 60 per cent of allocations in 2001
2c. Reconstruction and employment- intensive investment	2c.1 ILO constituents implement technical cooperation or take other	ILO constituents in five member States
ILO constituents are better equipped to design and implement special employment promotion	concrete steps to promote employment in post-crisis countries	
programmes in situations of high unemployment, particularly in the context of different types of crisis	2c.2 ILO constituents that apply the ILO approach to employment-intensive investment	Substantive achievements in additional programme components in ten countries
2d. Enterprise development	2d.1 Institutions that apply ILO policy	45 institutions in 25 member States
Policies and programmes to promote the creation of quality jobs in enterprises and	and practical tools in the area of micro- and small enterprise development	
upgrade the informal sector are effectively implemented	2d.2 Institutions that apply ILO policy and practical tools on productivity and management development	20 institutions in ten member States
2e. Gender promotion and employment	2e.1 ILO constituents that incorporate	ILO constituents in ten member States
ILO constituents are better equipped to apply policies and implement programmes to promote gender equality in employment	ILO gender analysis or gender-specific policy recommendations in their job creation and labour market strategies	

Strategic Objective No. 3: Enhance the coverage and effectiveness of social protection for all

Operational objectives	Performance indicators	Targets
3a.International labour standards International labour standards related to working and employment conditions and social security are widely ratified and effectively applied	3a.1 The number of member States ratifying one of a selected group of safety and health Conventions (Nos. 81, 115, 129, 155, 161, 162, 167, 170, 174 and 176)	20 member States
	3a.2 The number of member States with new national legislation reflecting ILO standards on the recruitment and treatment of migrant workers (including in the area of social security)	Five member States
	3a.3 The number of member States newly applying one of the ILO's codes of practice and guides on safety and health	20 member States
3b. Action against hazardous conditions ILO constituents target and take effective action against hazardous conditions in and around the workplace	3b.1 The number of member States in which national SafeWork programmes of action for selected industries and hazardous agents such as construction, chemicals, mining and silicosis are launched	Eight member States

Operational objectives	Performance indicators	Targets
	3b.2 The number of member States that have improved the coverage of their statistics on –	
	(a) occupational accidents and diseases;	(a) Five member States
	(b) occupational safety and health with gender disaggregation	(b) Three member States
	3b.3 The level of technical cooperation delivery	\$3 million
3c. Improved working and employment conditions for vulnerable groups Policies and programmes of action on working and employment conditions and social security are implemented for the most difficult-to-reach sectors and the most vulnerable and exploited	3c.1 The number of countries in which policies and programmes to extend the coverage of social security to the most difficult-to-reach have been introduced, either through public schemes or voluntary initiatives	15 member States
groups, while voluntary measures are implemented to reach workers who are insufficiently protected by existing systems	3c.2 The number of countries launching programmes based on ILO guidelines for achieving equality for men and women migrant workers	Three member States
	3c.3 The number of member States in which local institutions are using ILO tools and methodologies to improve working conditions in small-scale enterprises and the informal sector	Six member States
	3c.4 The number of member States addressing the issue of HIV/AIDS and the world of work with ILO assistance	Ten member States
	3c.5 The number of member States in which data are generated on maternity protection, work and family, and working time and used in policy formulation	Ten member States
3d. Scope of social security systems Member States broaden the scope and the instrument of social security systems (including the informal sector and the working poor), improve and diversify benefits, strengthen	3d.1 The number of member States initiating actions to improve the financial architecture and governance of their national social protection schemes and systems following ILO intervention	Ten member States
governance and management, and develop policies to overcome financial constraints	3d.2 The number of member States that adopt reforms of their official social security schemes to extend coverage	Five member States
3e. Economic and social insecurity	3e.1 The number of member States	12 member States
ILO constituents are able to analyse the different aspects of economic and social insecurity and are able to formulate policies to combat the adverse effects of insecurity	where data are generated and used to develop strategies and policies to combat economic and social insecurity	

Strategic Objective No. 4: Strengthen tripartism and social dialogue

Operational objectives	Performance indicators	Targets
4a. Recognition of social dialogue To promote social dialogue so that its fundamental role as an instrument of democracy and rights at work, negotiation for	4a.1 ILO member States in which social partners participate in the adoption of social and economic policies and programmes and labour legislation	Ten additional member States
consensus building and economic and social development, is better understood and more	4a.2 International organizations and	Two international organizations
widely accepted and used	regional or subregional groupings that integrate social and labour dimensions in policies, action plans and institution building	Five regional or subregional groupings
4b. Institutions of social dialogue To strengthen institutions, machinery and processes of social dialogue in ILO member States	4b.1 Cases in which constituents use ILO recommendations (including conclusions of sectoral meetings), advice, practical tools or research to strengthen the institutions, machinery or processes of social dialogue	40 cases in 30 member States
	4b.2 Member States that adopt policies and implement, ratify or take formal steps towards the ratification of ILO Conventions addressing the institutions or practice of social dialogue	12 member States implement, ratify or take formal steps towards the ratification of Conventions on freedom of association and collective bargaining as specified under Operational Objective 1a.
		Ten member States adopt policies
		Ten ratifications of Convention 144
		15 ratifications of Conventions covering specific sectors
	4b.3 Member States in which tripartite or bipartite institutions, mechanisms or processes address gender equality issues	15 additional member States
4c. Stronger parties to social dialogueTo strengthen the representation, capacity and	4c.1 Employers' or workers' organizations that provide new or	Employers' organizations in 20 member States
services of the parties to social dialogue	improved services to their members or strengthen their capacity to provide such services	Workers' organizations in 30 countries
	4c.2 Employers' or workers' organizations that take policy or practical	Employers' organizations in ten member States
	initiatives to extend representation of their organizations, for example by establishing links with small enterprises or the informal sector or through enhanced representation of women and migrant workers	Workers' organizations in 30 countries
	4c.3 ILO member States that ratify the Labour Administration Convention, 1978 (No. 150)	Six additional member States
	4c.4 ILO member States that take practical steps to strengthen their labour administration	Ten additional member States

Operational objectives	Performance indicators	Targets
	4c.5 Member States that adopt laws, regulations and law enforcement machineries and procedures, with ILO technical assistance based on ILO standards, and with the involvement of the social partners	Ten additional member States
	4c.6 Member States that base major components of their legislation governing the public service on ILO advice	Five additional member States

Targets

Performance indicators

Strategic Objective No. 5:

Objectives

The management and support services needed for the ILO to achieve Strategic Objectives 1 to 4 are delivered in an efficient and effective manner

Relations and Meetings Department (RELCONF)

5a. International Labour Conference and other official ILO meetings are fully and efficiently serviced	5a.1 Interval between arrival of approved texts in RELCONF and their dissemination to the participants	(i) Average interval between arrival of an approved text in Official Documentation Branch and its final transmission in the last language to Documents and Publications Production, Printing and Distribution Branch is not more than 45 days
		(ii) Average interval between arrival of a word-processed report in PRODOC and its publication is at most 28 days
5b. Documentation for these meetings is produced at an optimum balance between quality and cost	5b.1 Proposals to revise and update work methods in order to reduce unit costs while maintaining the level of service (each proposal indicates the additional funding that will be required)	Proposals finalized by end of the biennium
Development Cooperation Departmen	t (CODEV)	
Objectives	Performance indicators	Targets
Objectives 6a. Servicing and reporting of technical cooperation are effective	Performance indicators 6a.1 Technical staff know the criteria, priorities and requirements of major donors for project approval	Guidelines for project submission and donor requirements are posted on the ILO Web site by the end of the biennium and updated every six months; informal results of each donor review meeting are communicated to the concerned units within one month
6a. Servicing and reporting of technical	6a.1 Technical staff know the criteria, priorities and requirements of major donors	Guidelines for project submission and donor requirements are posted on the ILO Web site by the end of the biennium and updated every six months; informal results of each donor review meeting are communicated to the concerned

Objectives	Performance indicators	Targets
	6b.2 Timely information is available to ILO staff about ILO procedures for the identification, preparation, management and	(i) Manual on technical cooperation projects available before end of the biennium
	evaluation of technical cooperation projects	(ii) Information and guidance on delivery issues made available to headquarters and the field and updated half yearly
External relations and partnerships (EX	REL)	
Objectives	Performance indicators	Targets
7a. The ILO fully participates in activities of the multilateral system, builds partnerships with international organizations, and influences their policies and programmes on issues relevant to its mandate	7a.1 References and support to the ILO, its principles and programmes in relevant documents and activities of the UN system, Bretton Woods institutions and other major organizations of the international community	30 per cent increase over the previous biennium
Bureau of Library and Information Serv		
Objectives	Performance indicators	Targets
8a. Provide effective knowledge-sharing services to constituents, stakeholders,	8a.1 Turnaround time in response to research, loan and acquisitions requests	(i) 95 per cent of requests answered within 48 hours;
external clients and staff		(ii) 90 per cent of loan requests within two hours;
		(iii) acquisitions requests processed within 48 hours of receipt
	8a.2 Number of documents delivered in print or electronic format	150,000 requested documents supplied per year
	8a.3 . Number of external and internal clients receiving advisory and educational services	Two training workshops per year for ILO documentalists and constituents
8b. Increase perception of the ILO as a source of knowledge and expertise concerning work and economic and social development issues	8b.1 Number and currency of records published in LABORDOC	6,500 new records per year; 60 per cent of these records refer to material published within the previous four months
	8b.2 Number of searches in LABORDOC	20,000 searches of LABORDOC data base per year
Bureau of Information Technology and	Communications (ITCOM)	
Objectives	Performance indicators	Targets
9a. To maintain ILO's information technology and communications infrastructure	9a.1 . Network and servers are fully operational	Network and servers operational at least 99 per cent during office hours
9b. To develop the information technology and communications infrastructure taking into account the needs of ILO staff	9b.1 . Proposals for future development of the information technology and communications structure (including budget for each proposal)	Proposals (with cost estimates) finalized before end of the biennium
9c. To provide assistance to ILO staff in the use of hardware and software	9c.1 . Time needed to resolve queries received by the ITCOM Help Desk	Average response time of one working day (eight working hours) for queries reported to the ITCOM Help Desk

Objectives	Performance indicators	Targets
	9c.2 Survey of information technology and communications users in the ILO	60 per cent of direct Information technology and communications users are satisfied with ITCOM services
Bureau of Internal Administration (INTER))	
Objectives	Performance indicators	Targets
10a. To maintain office buildings and equipment fully operational at the most favourable cost	10a.1 The time it takes to make repairs (electricity, carpentry and locksmith)	90 per cent of all repairs are carried out within four days
10b. To provide efficient travel and transport arrangements	10b.1 Time needed to process travel authorizations and claims	90 per cent of all transactions are completed within five working days
10c. To provide efficient communications facilities that are cost effective	10c.1 Cost per telephone call	Average cost reduced by 10 per cent during biennium
10d. To buy goods and equipment at the most favourable cost-benefit ratio, and to set up subcontracts with third parties within the briefest delays	st 10d.1 Time required to process purchase requests	All requests are processed within three working days
10e. To develop a long-term strategy for reducing the cost-benefit ratio of building maintenance, communications, procurement and travel arrangements	10e.1 . Proposals for future development of building management, communications, procurement and travel arrangements	Proposals are finalized before end of the biennium (a budget is provided for each)
Bureau of Publications (PUBL)		
Objectives	Performance indicators	Targets
11a. The ILO is seen as a centre of excellence and point of reference on labour	11a.1 . Number of titles selling over 200 copies a year	More than 70 titles
issues and related economic questions		
issues and related economic questions	11a.2. Interval between manuscript arriving from author unit after review/revision and publication	Maximum editorial and production time of six months
issues and related economic questions	arriving from author unit after	
issues and related economic questions	arriving from author unit after review/revision and publication 11a.3 Sale of ILO publications through	of six months (i) The average monthly revenue from E-commerce sales increases by 50 per cent over the monthly average for the
issues and related economic questions	arriving from author unit after review/revision and publication 11a.3 Sale of ILO publications through	(i) The average monthly revenue from E-commerce sales increases by 50 per cent over the monthly average for the first year of E-commerce activity (ii) The average number of on-line purchases per month increases by 60 per cent over the monthly average for
Bureau of Public Information (PRESSE)	arriving from author unit after review/revision and publication 11a.3 Sale of ILO publications through E-commerce 11a.4 Number of subscriptions to print and electronic versions of the quarterly	(i) The average monthly revenue from E-commerce sales increases by 50 per cent over the monthly average for the first year of E-commerce activity (ii) The average number of on-line purchases per month increases by 60 per cent over the monthly average for the first year of E-commerce activity Total subscriptions to the English, French and Spanish editions increase
	arriving from author unit after review/revision and publication 11a.3 Sale of ILO publications through E-commerce 11a.4 Number of subscriptions to print and electronic versions of the quarterly	(i) The average monthly revenue from E-commerce sales increases by 50 per cent over the monthly average for the first year of E-commerce activity (ii) The average number of on-line purchases per month increases by 60 per cent over the monthly average for the first year of E-commerce activity Total subscriptions to the English, French and Spanish editions increase

Objectives	Performance indicators	Targets
13a. The efficiency of the selection process is improved	13a.1 Time required to fill vacancies	Vacancies filled within 90 days maximur
13b. Human resource policies and planning are improved	13b.1 Revised procedures to address individual grievances are successfully implemented	(i) Introduction of these procedures is successfully negotiated with the Staff Union and endorsed by the Governing Body;
		(ii) Individual grievances arising from personnel policies, rules and procedure are reduced by 50 per cent over previous biennium's level
	13b.2 Introduction of improved procedure for succession planning, training and grading	(i) Succession planning scheme for the top 200 positions in place by the end of the biennium.
		(ii) 10 per cent increase in number of staff training days over previous biennium's level;
		(iii) Competency-based grading system place before the end of the biennium;
		(iv) Introduction of these procedures is successfully negotiated with the Staff Union and endorsed by the Governing Body
13c. Services relating to administration of the conditions of employment of staff	13c.1 The delivery of high-quality and speedy services which respond to the	(i) Normal response time to routine enquiries: one to two days
members and to their support are more accessible and of a higher quality	needs of clients	(ii) Systematic acknowledgement of receipt of more complex requests in one to two days with an indication of the time limit in which a response can be expected.
		(iii) Establish and publish reasonable time limits applicable to the processing claims by SHIF: an average of ten working days for the processing of routine claims
inancial Services Department (FINANCE	·)	
Objectives	Performance indicators	Targets
14a. To ensure the proper discharge of the duties and obligations set out in the Financial Regulations and Rules	14a.1 Opinion from the External Auditor	Unqualified opinion
	14a.2 . Elapsed time to implement corrective measures recommended in external audit management letters and internal audit reports	Corrective measures will be completed within, on average, three months of receiving the letter or report

Objectives	Performance indicators	Targets
14b. To expedite the delivery of the programme of work through efficient financial and administrative procedures	14b.1 . Average time to approve and process new or revised budgets (regular budget and extra-budgetary technical cooperation)	(i) 90 per cent of new extra-budgetary budget proposals are approved within ten days of receipt by FINANCE of acceptable requests
		(ii) Regular Budget for Technical Cooperation budgets are approved within three days of receipt by FINANCE of acceptable requests
	14b.2 Average time to approve requests for financial clearance	(i) Personnel actions are approved within five days
		(ii) Other financial clearances are approved within seven days (external payment authorizations, external collaboration contracts, etc.)
	14b.3 Average time to approve and process claims and other requests for disbursement	(i) The average time to process claims is ten days
		(ii) The average time to process vendor invoices and external collaboration payments is seven days
	14b.4 . The timeliness of donor reporting	Financial reports are prepared and despatched to donors in accordance with contractual arrangements
Bureau of Programming and Managemer	nt (PROGRAM)	
Objectives	Performance indicators	Targets
15a. ILO programme relevance, effectiveness and efficiency are improved	15a.1 Strategic budgeting is applied to ILO programming	Strategic budgeting is fully applied to all major elements of the programming cycle (planning, monitoring and reporting) by the end of the biennium